UNITED NATIONS DEVELOPMENT PROGRAMME Office of Audit and Investigations



AUDIT

OF

UNDP UKRAINE

STRENGTHENING GOVERNANCE AND FINANCIAL SUSTAINABILITY
OF THE NATIONAL PROTECTED AREAS SYSTEM IN UKRAINE
(Directly Implemented Project No. 59098)

Report No. 1125 Issue Date: 5 February 2013



Report on the audit of UNDP Ukraine - Strengthening Governance and Financial Sustainability of the National Protected Areas System in Ukraine (Project ID 59098) Executive Summary

From 1 to 5 October 2012, the Office of Audit and Investigations (OAI) of the United Nations Development Programme, through KPMG, Slovakia (the audit firm), conducted an audit of Strengthening Governance and Financial Sustainability of the National Protected Areas System in Ukraine, Project ID 59098 (the Project), which is directly implemented and managed by the UNDP Country Office in Ukraine (the Office). The audit firm was under the general supervision of OAI in conformance with the *International Standards for the Professional Practice of Internal Auditing*.

The Project reported expenditure totalling \$0.3 million during the period from 1 January to 31 December 2011. The Project was funded by the Global Environment Facility.

Audit scope and objectives

The audit firm conducted a financial audit to express an opinion on whether the financial statements present fairly, in all material aspects, the Project's operations. The audit covered the Project's Statement of Expenditure (Combined Delivery Report) for the period from 1 January to 31 December 2011 and Statement of Assets as of 31 December 2011.

Audit results

Based on the audit report and corresponding management letter submitted by the audit firm, the results are summarized in the table below:

Pro	ject Expenditure		Proje	ct Assets
Amount (in \$ '000)	Opinion	NFI (in \$ '000)	Amount (in \$'000)	Opinion
270	Qualified	n/a	24	Unqualified

NFI = Net Financial Impact

The audit firm qualified its opinion on project expenditure due to misclassification of expenditures in the Combined Delivery Report amounting to \$23,731.

Key issues and recommendations

The audit raised two issues and resulted in two recommendations, both ranked medium (important) priority, meaning "Action is required to ensure that UNDP is not exposed to significant risks. Failure to take action could result in negative consequences for UNDP." These recommendations include actions to address incorrect accounts used for accounting entries and improper allocation of Value Added Tax reimbursements.

Management's comments

The Resident Representative accepted both recommendations and is in the process of implementing them.

Helge S. Osttveiten Director

Office of Audit and Investigations



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EXECUTIVE SUMMARY

TO THE CONTRACTING AUTHORITY

Director
Office of Audit and Investigations (OAI)
United Nations Development Programme
Daily News Building, 23rd Floor
220 East 42nd Street
New York, NY 10017, USA

17 December 2012

In accordance with the Terms of Reference dated 20 September 2012 and the Contract No. PS 2012/07 dated 20 September 2012 for audit services for the project ID 59098 that you agreed with us, we provide our Auditors' Report with respect to the accompanying Statement of Expenditures and Statement of Assets of the UNDP project the Strengthening Governance and Financial Sustainability of the National Protected Areas System in Ukraine for the year ending 31 December 2011.

The field work was performed during the period October 2012 and was based on the review of the accounting records and reports of the Project maintained at the UNDP Country office in Ukraine.

Objective

Our engagement was to perform financial audit and to express an opinion on the Project's Statement of Expenditures and Statement of Assets which include:

- Expressing an opinion on whether the Statement of Expenditures presents fairly in all material respects, the expenditure incurred by the project over a specified period in accordance with UNDP accounting policies and that the expenditures incurred were: (i) in conformity with the approved project budgets; (ii) for the approved purposes of the project; (iii) in compliance with the relevant regulations and rules, policies and procedures of UNDP; and (iv) supported by properly approved vouchers and other supporting documents; and
- Expressing an opinion on whether the Statement of Assets and equipment presents fairly in all material respects, the asset balance of the UNDP project as at 31 December 2011.



Standard and Ethics

Our engagement was undertaken in accordance with:

- International Standards on Auditing (ISA) as promulgated by the International Federation of Accountants (IFAC);
- The Code of Ethics for Professional Accountants issued by the IFAC.

Summaries of Findings

In summary, we have issued a qualified opinion on the Statement of Expenditures and unqualified opinion on Statement of Assets.

Our findings are summarized below and refer to internal control matters that came to our attention during the normal course of our audit which are also addressed to the management of the UNDP Country Office in Ukraine in the Management Letter dated 30 November 2012:

Finding no	Issue Title	Priority
Finding no.1	Accounting entries using incorrect accounts	Medium
Finding no.2	VAT reimbursement	Medium

We look forward to discussing our report with you and would be pleased to provide any further information or assistance which may be required.

17 December 2012

Bratislava, Slovak Republic

Independent Auditors' Report

Strengthening Governance and Financial Sustainability of the National Protected Areas System in Ukraine Statement of Expenditures and Statement of Assets for the Period from 1 January 2011 to 31 December 2011

Strengthening Governance and Financial Sustainability of the National Protected Areas System in Ukraine

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KPMG Slovensko spol. s r. o. Dvořákovo nábrežie 10 P. O. Box 7 820 04 Bratislava 24 Slovakia Telephone +421 (0)2 59 98 41 11 Fax +421 (0)2 59 98 42 22 Internet www.kpmg.sk

Independent Auditors' Report – Statement of Expenditures

To the Office of Audit and Investigations of UNDP

We have audited the accompanying Statement of Expenditures of the United Nations Development Programme ("UNDP") project #59098 (Atlas ID 00048804), the Strengthening Governance and Financial Sustainability of the National Protected Areas System in Ukraine for the period from 1 January 2011 to 31 December 2011 and the summary of significant accounting policies and other explanatory information. The Statement of Expenditures has been prepared by management of UNDP in accordance with UNDP accounting policies.

Management's Responsibility for the Statement of Expenditures

Management is responsible for the preparation and fair presentation of this Statement of Expenditures in accordance with UNDP accounting policies, and for such internal control as management determines is necessary to enable the preparation of the Statement of Expenditures that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express an opinion on this Statement of Expenditures based on our audit. We conducted our audit in accordance with International Standards on Auditing. Those standards require that we comply with ethical requirements and plan and perform the audit to obtain reasonable assurance about whether the Statement of Expenditures is free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the Statement of Expenditures. The procedures selected depend on our judgment, including the assessment of the risks of material misstatement of the Statement of Expenditures, whether due to fraud or error. In making those risk assessments, we consider internal control relevant to the entity's preparation and fair presentation of the Statement of Expenditures in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of accounting estimates made by management, as well as evaluating the overall presentation of the Statement of Expenditures.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.



Basis for Qualified Opinion

The expenditure presented in the Statement of Expenditures on disbursement line 72105 - Svc Co-Construction & Engineer is overstated by the amount of USD 23,731 due to a misclassification contrary to UNDP guidelines. Management is unable to identify and quantify which disbursement lines are understated as a result.

Qualified Opinion

In our opinion, except for the effect of the matter described in the Basis for Qualified Opinion paragraph, the Statement of Expenditures presents fairly, in all material respects, the expenditure of USD 270,208 incurred by the project for the period from 1 January 2011 to 31 December 2011 in accordance with the UNDP accounting policies.

Basis of Accounting and Restriction on Use and Distribution

Without modifying our opinion, we draw attention to note 1, the Basis of Presentation accompanying the Statement of Expenditures, which describes the basis of accounting. The Statement of Expenditures has been prepared to assist the entity to comply with the UNDP accounting policies referred to above. As a result, the Statement of Expenditures may not be suitable for another purpose.

KPMG Slovaki4-17 December 2012

Bratislava, Slovak Republic



KPMG Slovensko spol. s r. o. Dvořákovo nábrežie 10 P. O. Box 7 820 04 Bratislava 24 Slovakia Telephone +421 (0)2 59 98 41 11 Fax +421 (0)2 59 98 42 22 Internet www.kpmg.sk

Independent Auditors' Report - Statement of Assets

To the Office of Audit and Investigations of UNDP

We have audited the accompanying Statement of Assets of the United Nations Development Programme ("UNDP") project #59098 (Atlas ID 00048804), the Strengthening Governance and Financial Sustainability of the National Protected Areas System in Ukraine for the period from 1 January 2011 to 31 December 2011 and the summary of significant accounting policies and other explanatory information. The Statement of Assets has been prepared by management of UNDP in accordance with UNDP accounting policies.

Management's Responsibility for the Statement of Assets

Management is responsible for the preparation and fair presentation of this Statement of Assets in accordance with UNDP accounting policies, and for such internal control as management determines is necessary to enable the preparation of the Statement of Assets that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express an opinion on this Statement of Assets based on our audit. We conducted our audit in accordance with International Standards on Auditing. Those standards require that we comply with ethical requirements and plan and perform the audit to obtain reasonable assurance about whether the Statement of Assets is free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the Statement of Assets. The procedures selected depend on our judgment, including the assessment of the risks of material misstatement of the Statement of Assets, whether due to fraud or error. In making those risk assessments, we consider internal control relevant to the entity's preparation and fair presentation of the Statement of Assets in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of accounting estimates made by management, as well as evaluating the overall presentation of the Statement of Assets.



We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the Statement of Assets presents fairly, in all material respects, the asset balance amounting to USD 23,795 as at 31 December 2011 in accordance with UNDP accounting policies.

Basis of Accounting and Restriction on Use and Distribution

Without modifying our opinion, we draw attention to note 2, the Basis of Presentation accompanying the Statement of Assets, which describes the basis of accounting. The Statement of Assets has been prepared to assist the entity to comply with the UNDP accounting policies referred to above. As a result, the Statement of Assets may not be suitable for another purpose.

KPMG SlovakiA-17 December 2012

Bratislava, Slovak Republic

Strengthening Governance and Financial Sustainability of the National Protected Areas **System in Ukraine**

STATEMENT OF EXPENDITURES AS AT 31 DECEMBER 2011

(in US dollars)

Combined Delivery Report With Encumbrance

UIN
DIP UN Development Programme
Report ID: ung/143a

Page 1 of 1 Run Time: 11-05-2012 09:05:17

Selection Criteria:

Business Unit: UKR10 Period: Jan-Dec (2011) Selected Award Id: 00048804 Selected Fund Code: 62000

TO GET	d: 00048804 PIMS 1275 BD FP: PAS Fina #: 00059098 PIMS 1275 BD FP: PAS Fina	ncing ncing	Period : Impl. Partner ; Location :	Jan Dec (2011) 03158 GOVERN Ukraine		
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una: (62000 (GEF Voluntary Contribution)					
	71205 - Inti Consultants-Sht Term-Tech	0.00	0.00	0.00	-4,564.51	- 4,564
	71305 - Local Consult - Sht Term-Tech	0.00	2,940.55	0.00	0.00	2,940
	71405 - Service Contracts-Individuals	0.00	123,079.96	0.00	- 2 52	123.077
7	71605 - Travel Tickets-International	0.00	144.21	0.00	0.00	144
	71610 - Travel Tickets-Local	0.00	3,190,69	0.00	0.00	3,190
7	71615 - Daily Subsistence Allow-Intl	0.00	7,758,70	0.00	0.00	7.758
7	71620 - Daily Subsistence Allow-Local	0.00	24,491.16	0.00	0.00	24,491
7	71635 - Travel - Other	0.00	4.932.83	0.00	- 152.00	
	72105 - Svc Co-Construction & Engineer	0.00	44.349.18	0.00		4,780
	72120 - Svc Co-Trade and Business Serv	0.00	1.944.79		- 18,389.67	25,959
	72125 - Svc Co-Studies & Research Serv	0.00	7,127,19	0.00	0.00	1,944
	72130 - Svc Co-Transportation Services			0.00	0.00	7,127
	72135 - Svc Co-Communications Service	0.00	3,854.28	0.00	0.00	3,854
		0.00	1.545.53	0.00	0.00	1,545
- 4	72140 - Svc Co-Information Technology	0.00	5,527.81	0.00	0.00	5,527
	72145 - Svc Co-Training and Educ Serv	0.00	6,077.59	0.00	0.00	6,077
	72150 - Svc Co-Manufacturing Services	0.00	363.66	0.00	0.00	363
	72205 - Office Machinery	0.00	1,779.37	0.00	0.00	1,779
	72225 - Sale of Equip & Furniture	0.00	2,640.99	0.00	0.00	2.640
	72311 - Fuel, petroleum and other oils	0.00	1.888.76	0.00	0.00	1,888
	72715 - Hospitality Catering	0.00	327.49	0.00	0.00	327
	4210 - Printing and Publications	0.00	18.687.20	0.00	0.00	18.687
7	4215 - Promotional Materials and Dist	0.00	8,309,86	0.00	0.00	8,309
7	4220 - Translation Costs	0.00	1,477,44	0.00	0.00	1,477
7	4525 - Sundry	0.00	5,233.67	0.00	0.00	
7	5705 - Learning costs	0.00	15,694,89	0.00	0.00	5,233.
	6125 - Realized Loss	0.00	0.06	0.00		15,694
7	6135 - Realized Gain	0.00	- 51.28	0.00	0.00	0. - 51.
tal for	Fund 62000	0.00	293,316.58	0.00	- 23,108.70	270,207.
	Project : 00059098	0.00	293,316.58	0.00	- 23,108.70	270,207.

INITIALED FOR IDENTIFICATION PURPOSES ONLY

Signed By: Bol. May 11, 2012

Strengthening Governance and Financial Sustainability of the National Protected Areas System in Ukraine

STATEMENT OF ASSETS AS AT 31 DECEMBER 2011 (in US dollars)

Movement of Strengthening governance and financial sustainability of the national protected areas system in Ukraine project's Capital and Non-Capital Assets is as follows:

Opening balance	62 903
Acquisitions during the year	76 567
Disposals	(113 505)
Adjustments	(2 170)
Closing balance	23 795

Strengthening Governance and Financial Sustainability of the National Protected Areas System in Ukraine

BASIS OF PRESENTATION FOR THE STATEMENTS OF EXPENDITURES AND ASSETS FOR THE PERIOD FROM 1 JANUARY 2011 TO 31 DECEMBER 2011 (in US dollars)

1. STATEMENT OF EXPENDITURES

The Statement of Expenditures is prepared on the cash basis of accounting. The expenditures are recorded on the basis that they are made: (i) in conformity with the approved project budgets; (ii) for the approved purposes of the project; (iii) in compliance with the relevant regulations and rules, policies and procedures of UNDP; and (iv) supported by properly approved vouchers and other supporting documents.

The reporting currency is United States dollars ("USD"). Transactions in other currencies are converted to US dollars at the exchange rate established by United Nations at the date of the transaction. The resulting foreign exchange gain/losses are recorded separately in the Statement of Expenditures.

2. STATEMENT OF ASSETS

The management of assets includes all actions necessary for the acquisitions and receipt, custody, maintenance and disposal of non-expendable assets which are controlled and safeguard by UNDP.

Complete and accurate records from acquisition to disposal are maintained for all assets in the Atlas Assets Module under the classification of "capital assets" or "non-capital assets".

Atlas is used to record all items assigned to a staff member, or custodian of the item; update to the asset status is performed when the item is returned, disposed of, or reassigned to another staff member.

For UNDP purposes a capital asset is an item with a minimum life expectancy of three or more years and with a value of USD 1,000 or more.

Cameras, cell phones, projectors and all other items issued to individuals, valued at less than USD 1,000 must be recorded as "non-capital assets" in the Atlas Assets Module.

All project equipment, supplies and other property financed or provided by UNDP belong to UNDP until and unless at such time as its ownership is transferred to a government or an entity designated by UNDP.

Assets are entered on the Statement of Assets at the date of delivery, i.e. when they are in possession of UNDP, and this date may be different from the actual date of purchase, i.e. cash payment, which is mentioned in the Assets Ledger.

The Annual Statement of Assets is comprised of the following:

- In service assets balance (prior year acquisitions) in US Dollars;
- Plus the value of the acquisitions made during the current year in US Dollars;.
- Less the value of disposals made during the current year in US Dollars.

UNDP's accounting policy does not depreciate or amortize assets. The value of an item disposed from the Statement of Assets is the same as the original purchase cost.

Ms. Ricarda Rieger Country Director UNDP Ukraine

Dear Ms. Ricarda,

Vasyl Tolkachov,

In accordance with the established procedures regarding the submission of Inventory held in the Project "Strengthening governance and financial sustainability of the National Protected Area System in Ukraine" as at 31/12/2011, enclosed please find the Project's Inventory Ledger reflecting total assets of \$23 794,63 for the year ended 31/12/2011.

The detailed information as shown in the Project's Inventory Ledger is as follows:

 Opening Balance as of 1 January 2011:
 \$ 62 902,72

 Acquisitions in 2011 as of 31 December 2011:
 \$ 76 567,58

 Disposals in 2011 as of 31 December 2011:
 \$113 504,87

 Adjustments in 2011 as of 31 December 2011:
 \$ 2170,80

 Closing Balance as of 31 December 2011:
 \$ 23 794,63

Furthermore, we certify the following:

- The "Strengthening governance and financial sustainability of the National Protected Area System in Ukraine"
 Project has carried out a thorough physical inventory and the Project's Inventory Ledger matches the physical inventory for all non-expendable items held by this Project.
- 2. This report reflects all assets acquired during the financial period January 1, 2011 through December 31, 2011.
- The report reflects the correct calculation taking into consideration the beginning/opening balance, acquisitions, and disposals for the year ended 31/12/2011.
- 4. No changes have been made to the opening balance.
- All adjustments made to the assets reflected therein have been verified and are correct.
- 6. The report has been verified to ensure that there are not multiple items listed as one item.
- All obsolete Assets have been disposed of by way of a Request for Asset Disposal, Theft or Transfer form and reflected in this report as a disposal.
- All descriptions and locations for furniture have been verified for accuracy.
- All descriptions, serial numbers and locations for IT and electrical equipment as well as vehicles have been verified for accuracy.
- 10. The report does not reflect any asset(s) with zero cost.
- 11. The USD amount reflected for each asset has been verified against the local currency for accuracy.
- 12. The Project's Inventory Ledger which should be used as a "Stock Taking Form" has been used to verify the Annual Physical Inventory Exercise.
- 13. Project's Inventory Ledger "Stock Taking Form" has been signed and dated by Physical Inventory Team.
- 14. Project's Inventory Ledger "Stock Taking Form" has been verified, signed and dated by the Project Manager/Coordinator.

This serves to confirm that I take full responsibility and accountability for the veracity and accurateness of the data contained in this report and I have ensured adherence to the prescribed timeliness as far as preparation of this report.

Project Coordinator:	
Signature	Date: 30,01.12

Project Inventory Ledger of the non-expendable assets

Project title: Strengthening Governance and Financial Sustainability of the National Protected Area System in Ulcraine
Project starting date: March 2008
Project site addresses: Ulcraine, Kyiv, Anri Barbusa str. 5-b, of.9

AS Of Dece

As of December 2011

Project number:

Project ending date:

00059098

December 2012

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	Profit Solutions	Okraine, Kyiv,	833,76	16.08.2010	3 CZC01453X2		
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	Personal particular	Ukraine, Kyiv,	118,85	12.05.2009	356795021009167	Nokia E51-1 Black Steel	
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	NIT O	Ministry of environmental protection Ukraine, Kyiv,	1 968,13	19.07.2006	76632833	TOSHIBA TDP-TW95	
	NT-Computer	Ministry of environmental protection Ukraine, Kyiv,	1 009,96	19.07.2006	PSLAOE-00F00PR4	TOSIRBA Satelite L100-120	Inv.#57-1
	NT-Computer	Ukraine, Kyiv, Uriskogo, 35	236,52	19.07.2006	ID17HMEL501610N	Samsung 750B (LS15CTBQSQ) TFT	86065000
	NT-Computer TOV	Uritskogo, 35			CHCPANANA	Monitor	
	ΤΟν	Ministry of environmental protection	633,60	19.07.2006	1	Giga NT 3000/160	
	Prestit Solutions	Ukraine, Kylv,	78,00	21.09.2007	S1.3466H	A4 Head Scal 1165	Inv.# 54-1 00059098
	TOV	Anri Barbusa str. 5-b, of.9				Transend SDHC Card 16 GB	86065000
	Rozetha	Ukraine, Kyjv,	1 101,99	19.11.2008	530105047	Supplies: Zoom-lens EF 28-135mm (/3 5-5 / 18 118M	Inv. # 44
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Wasyl Tolkachov, Project Coordinator

Olga Doiko, Administrative and Financial Assistant

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United Nations
Development
Programme

Project No.59098

Management Letter 2011

30 November 2012





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Director, UNDP Office of Audit and Investigations
Daily News Building, 23rd Floor,
220 East 42nd Street,
New York, NY 10017,
USA

30 November 2012

Dear Director,

We have recently completed our fieldwork for the final audit for the year ending 31 December 2011 of the Strengthening Governance and Financial Sustainability of the National Protected Areas System in Ukraine, ATLAS project ID 59098 executed by UNDP Ukraine.

The purpose of this letter is to bring to your attention certain matters which were encountered in the course of our work and to offer our comments and recommendations. These comments, by their nature, are critical as they relate solely to weaknesses and do not address the many strong features and controls within the companies systems.

The primary purpose of our examination was expressing an opinion on the Statement of Expenditures and Assets position of the project.

We performed our procedures on the financial systems of the project Combined Delivery Report only to the extent as required by International Standards on Auditing.

Our evaluation with respect to these financial systems was not designed to specifically audit internal controls. Such procedures would not necessarily disclose all weaknesses in the systems.

To facilitate your review and follow up, detailed information relating to the major findings is presented on the following pages.

The contents of this letter have been discussed with the responsible management personnel and apply to the controls and procedures in existence during our examination. We have not updated these items since 28 September 2012.

We would be pleased to discuss our comments and recommendations with you and to assist you with their implementation.

We would also like to acknowledge the co-operation and assistance extended to us by the personnel of the companies during the course of our work.

Very truly yours,

Quentin Crossley

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Glossary of terms

CAP Contracts, Assets and Procurement Committee

CDR Combined Delivery Report

POPP Programme and Operations Policies and Procedures

RACP Regional Advisory Committee and Procurement

RADT Request for an Asset Disposal/Transfer

VAT Value Added Tax

Observation 1 Accounting entries using incorrect accounts

Observation 1

Accounting entries using incorrect accounts

Condition:

During our audit we identified several instances of accounting entries being made using incorrect accounts. Several entries were made to the Sundry account instead of the correct respective account. For instance, during our testing we identified accounting entries related to communication services booked on account 74525 – Sundry, instead of being booked on account 72135 - Service Co - communication services.

Criteria:

We understand the UNDP office should follow the UNDP Accounting Standard Chart of Accounts and place accounting entries to the correct disbursement line in the CDR in order to preserve a proper presentation.

Cause:

Based on our understanding it was the local accountant's assumption that it was permissible to use the Sundry account for the accounting entry of any expenses as long as it is not "overspent" and is less than 10% of total spending. However, we understand there is no such UNDP policy in place.

Effect, potential impact or risk:

Increase of risk of incorrect presentation of disbursements in CDR.

Priority:

Medium

Recommendation:

In order to mitigate the risk of incorrect in presentation of disbursements in the CDR, we recommend the accountants cease using the so called "overspent" rule and book expenses on the appropriate disbursements line in accordance with UNDP accounting standard chart of accounts.

Observation 1 Accounting entries using incorrect accounts

Management comments:

In accordance with UNDP Programme and Operations Policies and Procedures each project implemented by UNDP has individual Annual Work Plan (AWP) duly approved by the Project Board with detailed distribution of available resources to achieve the expected results. Any substantial or financial adjustments to already approved AWP are subject to Project/Programme Board decision and agreement between signatories of the project. Thus, Project Manager is fully responsible for utilization of the available resources within the approved AWP only.

Bearing in mind that National Protected Areas System in Ukraine project did not have any resources under the budget account 73400 - "Maintenance, Operation of Transport Equipment" all expenses related to maintenance of project vehicle were allocated to the budget account 74500 "Miscellaneous Expenses" or expenses not identified under any available inputs within the annual approved resource allocation.

We will make every effort to accurately plan for all required inputs, so that most appropriate account code are used.

Observation 2 VAT reimbursement

Observation 2VAT reimbursement

Condition

During our audit we obtained an understanding of VAT reimbursement. We understand that the Ukraine UNDP office is registered in Kiev with the local tax authorities for the purposes of VAT reimbursement. The UNDP office in Kiev collects all VAT claims from all projects and files one VAT return with the tax authority. Claimed and received VAT is booked by the Kiev office to the Project CDRs. Afterwards, VAT is distributed to the respective accounts in the CDR of the particular project. We understand that the weakness of this process is that VAT reimbursement is not distributed to the appropriate accounts but only as one bulk amount.

For instance, we identified VAT reimbursement booked to account 72105 - Svc Co-Construction & Engineer in amounts of USD 24 thousand and to 71405 - Service Contracts-Individuals of USD 2 thousand, to which these VAT reimbursement did not relate.

Criteria

VAT reimbursements are not correctly matched to appropriate disbursement lines in the CDR. We understand the UNDP office should follow the UNDP Accounting Standard Chart of Accounts and place accounting entries to the correct disbursement line in CDR in order to preserve a proper presentation.

Cause:

The local accountants do not allocate the reimbursed VAT to the appropriate disbursement line. They book the reimbursed VAT as a lump sum to one disbursement line in CDR. The accountants should follow the list of accounts and select the most appropriate line of disbursement to match the substance of the expenditure.

Effect, potential impact or risk:

Improper allocation of VAT reimbursements causes incorrect presentation of disbursements in the CDR.

Priority:

Medium

Observation 2 VAT reimbursement

Recommendation:

In order to mitigate the risk of incorrect presentation of disbursements in the CDR, we recommend the accountants keep a detailed track of reimbursed VAT and allocate it to the appropriate disbursement line.

Management comments:

We acknowledge your observation and are pleased to inform of the following.

With adoption of International Public Sector Accounting Standards (IPSAS) and implementation of the procurement catalogues office has already started the use of VAT control account (which is separately recorded in General Ledger) to reflect individual transactions for capital items or items with the material effect.

Appendix 1 Definitions of Priorities of Audit Recommendations

Appendix 1 Definitions of Priorities of Audit Recommendations

The audit observations are categorized according to the priority of the audit recommendations and the possible causes of the issues. The categorized audit observation provide a basis by which the UNDP country office management is to address the issues.

The following categories of priorities are used:

High (Critical)

Action is considered imperative to ensure that UNDP is not exposed to high risks. Failure to take action could result in major consequences and issues.

Medium (Important)

Action is considered necessary to avoid exposure to significant risks. Failure to take action could result in significant consequences.



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