# UNITED NATIONS DEVELOPMENT PROGRAMME Office of Audit and Investigations



**AUDIT** 

**OF** 

**UNDP PERU** 

FORTALECIMIENTO DEL PROGRAMA NACIONAL DE ALIMENTACION ESCOLAR QALI WARMA DEL MINISTERIO DE DESARROLLO E INCLUSION SOCIAL (MIDIS) PARA MEJORAR LA ATENCION ALIMENTARIA DE LOS NIÑOS Y NIÑAS DE LAS INSTITUCIONES EDUCATIVAS DEL PAIS

(Directly Implemented Project No. 96804, Output No. 100712)

Report No. 2126

Issue Date: 10 July 2019



#### Report on the Audit of UNDP Peru

Fortalecimiento del Programa Nacional de Alimentación Escolar Qali Warma del Ministerio de Desarrollo e Inclusión Social (MIDIS) para mejorar la atención alimentaria de los niños y niñas de las instituciones públicas del país (Project No. 96804, Output No. 100712)

Executive Summary

The UNDP Office of Audit and Investigations (OAI), through BDO LLP (the audit firm), from 20 to 31 May 2019, conducted an audit of Fortalecimiento del Programa Nacional de Alimentación Escolar Qali Warma del Ministerio de Desarrollo e Inclusión Social (MIDIS) para mejorar la atención alimentaria de los niños y niñas de las instituciones públicas del país (Project No. 96804, Output No. 100712) (the Project), which is nationally implemented¹ with direct support services provided by the UNDP Country Office in Peru (the Office). The last audit of the Project was conducted by OAI, through Moore Stephens LLP in 2018 and covered project expenses from 1 January to 31 December 2017.

The audit firm conducted a financial audit to express an opinion on whether the financial statements present fairly, in all material aspects, the Project's operations. The audit covered the Project's Combined Delivery Report, which includes expenses for the period from 1 January to 31 December 2018 and the accompanying Funds Utilization statement<sup>2</sup> as of 31 December 2018. The audit did not include activities and expenses incurred or undertaken at the "responsible party" level, or expenses processed and approved in locations outside of the country (such as UNDP Regional Centres and UNDP Headquarters) or expenses of other United Nations agencies. The audit did not cover the Statement of Assets as no assets were held by the Project. In addition, the audit did not cover the Statement of Cash Position as no separate bank account was established and maintained for the Project.

The audit was conducted under the general supervision of OAI in conformance with the *International Standards* for the Professional Practice of Internal Auditing.

#### **Audit results**

Based on the audit report and corresponding management letter submitted by the audit firm, the results are summarized in the table below:

Project Expenses*		
Amount Opinion (in \$ '000)		
8,491	Unmodified	

\*Excluded from the audit scope were transactions that relate to expenses processed and approved by other UNDP offices outside of the country (\$188,814.09).

The audit did not result in any recommendations.

The previous audit (Report No. 1965, issued on 27 June 2018) did not result in any recommendations.

<sup>&</sup>lt;sup>1</sup> Nationally implemented projects, or NIM projects, are audited by the responsible unit in UNDP. However, this NIM project was audited by OAI due to the significant involvement of the Country Office in its implementation, and the subsequent materiality of the amount expensed by LINDP.

<sup>&</sup>lt;sup>2</sup> The Funds Utilization statement includes the balance, as at a given date, of five items: (a) outstanding advances received by the project; (b) undepreciated fixed assets used at the project level; (c) inventory held at the project level; (d) prepayments made by the project; and (e) outstanding commitments held at the project level.

# United Nations Development Programme Office of Audit and Investigations



### Management comments and action plan

Comments and/or additional information provided have been incorporated into the report, where appropriate.

Antoine Khoury Officer-in-Charge Office of Audit and Investigations



UNITED NATIONS DEVELOPMENT PROGRAMME (UNDP)

# FINAL AUDIT REPORT

Financial audit of the UNDP directly implemented (DIM) project 00096804 output 00100712

Peru



# **IDENTIFICATION**

Project name:	Fortalecimiento del Programa Nacional de Alimentación Escolar Qali Warma del Ministerio de Desarrollo e Inclusión Social (MIDIS) para mejorar la atención alimentaria de los niños y niñas de las instituciones educativas públicas del país
Output name:	Fortalecimiento QW
UNDP Country Office:	Peru
Atlas Project ID:	00096804
Atlas Output ID:	00100712
Auditor:	BDO LLP
Period subject to audit:	1 January to 31 December 2018

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### **EXECUTIVE SUMMARY**

BDO LLP conducted the financial audit of "Fortalecimiento del Programa Nacional de Alimentación Escolar Qali Warma del Ministerio de Desarrollo e Inclusión Social (MIDIS) para mejorar la atención alimentaria de los niños y niñas de las instituciones educativas públicas del país" (Project ID 00096804 output ID 00100712) (the project), directly implemented by UNDP Peru (the Office) for the year ended 31 December 2018. The audit was undertaken on behalf of UNDP, Office of Audit and Investigations (OAI).

#### **Audit opinions**

We have issued audit opinions as summarised in the table below and as detailed in the next section:

Project Financial Position	Unmodified
Statement of Fixed Assets	Not applicable
Statement of Cash	Not applicable

#### Management letter summary

We have not raised any audit findings or recommendations as a result of our audit.

## Prior year audit

The project was audited in the prior year and no recommendations were made.

Mark Henderson Partner

BDO LLP 150 Aldersgate Street London EC1A 4AB

5 July 2019



#### THE AUDIT ENGAGEMENT

#### **Audit Objectives and Scope**

The objective of the financial audit was to express an opinion on the DIM project's financial position which includes:

- Expressing an opinion on whether the financial expenses incurred by the project between 1 January and 31 December 2018 in the Combined Delivery Report (CDR), the Funds Utilization statement as at 31 December 2018 and the accounts receivable and accounts payable as at 31 December 2018 are fairly presented in accordance with UNDP accounting policies and that the expenses incurred were: (i) in conformity with the approved project budgets; (ii) for the approved purposes of the project; (iii) in compliance with the relevant regulations and rules, policies and procedures of UNDP; and (iv) supported by properly approved vouchers and other supporting documents.
- Expressing an opinion on whether the Statement of Fixed Assets, at net book value, presents fairly the balance of depreciated assets of the project as at 31 December 2018. This statement must include all assets available as at 31 December 2018 and not only those purchased in a given period.
  - Where a DIM project does not have any assets or equipment, it is not necessary to express such an opinion.
- Expressing an opinion on whether the Statement of Cash held by the project presents fairly the cash and bank balance of the UNDP project as at 31 December 2018.
  - In cases where the cash transactions of the audited DIM project are made through the country office bank accounts, this type of opinion is not required.

The Financial Audit was conducted in accordance with the International Standards on Auditing (ISA), the 700 series.

The scope of the audit relates only to transactions concluded and recorded against the UNDP DIM project between 1 January and 31 December 2018. The scope of the audit did not include:

- Activities and expenses incurred or undertaken at the level of "responsible parties", unless the inclusion of these expenses is specifically required in the request for proposal; and
- Expenses processed and approved in locations outside the country such as UNDP Regional Centres
  and UNDP Headquarters and where the supporting documentation is not retained at the level of
  the UNDP country office.

#### **AUDIT OPINIONS**

Independent Auditor's Report to UNDP - Fortalecimiento del Programa Nacional de Alimentación Escolar Qali Warma del Ministerio de Desarrollo e Inclusión Social (MIDIS) para mejorar la atención alimentaria de los niños y niñas de las instituciones educativas públicas del país

## **Project Financial Position**

# To the Director of the Office and Audit and Investigations, United Nations Development Programme

We have audited the financial position of the UNDP project ID 00096804 Fortalecimiento del Programa Nacional de Alimentación Escolar Qali Warma del Ministerio de Desarrollo e Inclusión Social (MIDIS) para mejorar la atención alimentaria de los niños y niñas de las instituciones educativas públicas del país, output ID 00100712 Fortalecimiento QW for the period 1 January to 31 December 2018 which includes: (a) the accompanying Combined Delivery Report (CDR); (b) the Funds Utilization statement ("the statement"); and (c) the project-related accounts receivable and accounts payable.

The CDR expenditure, totalling \$ 8,679,368.57, is comprised of expenditure directly incurred by the UNDP Country Office in Peru (the Office) for an amount of \$ 8,490,554.48 and payroll-related expenditure incurred by entities other than the Office for an amount of \$ 188,814.09. Our audit only covered the expenditure directly incurred by the Office of \$ 8,490,554.48.

#### Unmodified opinion

In our opinion, the attached CDR and Funds Utilization statement present fairly, in all material respects, the expenses of \$ 8,490,554.48 directly incurred by the Office and charged to the project for the period 1 January to 31 December 2018 in accordance with UNDP accounting policies and were: (i) in conformity with the approved project budgets; (ii) for the approved purposes of the project; (iii) in compliance with the relevant regulations and rules, policies and procedures of UNDP; and (iv) supported by properly approved vouchers and other supporting documents.

#### Basis for opinion

We conducted our audit in accordance with International Standards on Auditing. Our responsibilities under those provisions and standards are further described in the 'Auditor's responsibilities' section of this report.

We are independent of UNDP in accordance with the International Ethics Standards Board of Accountants' Code of Ethics for Professional Accountants. We have fulfilled our other ethical responsibilities in accordance with these requirements, and we have fulfilled our other ethical responsibilities in accordance with this code. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

#### Management responsibilities

Management is responsible for the preparation of the CDR and the Funds Utilization statement of the project and for such internal control as management determines is necessary to enable the preparation of a CDR and Funds Utilization statement that are free from material misstatement, whether due to fraud or error.

#### Auditor's responsibilities

Our objectives are to obtain reasonable assurance about whether the CDR and the Funds Utilization statement are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee

that an audit conducted in accordance with ISAs will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these documents.

As part of an audit in accordance with ISAs, we exercise professional judgment and maintain professional scepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the CDR and the Funds Utilization statement,
  whether due to fraud or error, design and perform audit procedures responsive to those risks, and
  obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of
  not detecting a material misstatement resulting from fraud is higher than for one resulting from error,
  as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of
  internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the organization's internal control.

We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

Mark Henderson Partner

BDO LLP 150 Aldersgate Street London EC1A 4AB

5 July 2019



Independent Auditor's Report to UNDP - Fortalecimiento del Programa Nacional de Alimentación Escolar Qali Warma del Ministerio de Desarrollo e Inclusión Social (MIDIS) para mejorar la atención alimentaria de los niños y niñas de las instituciones educativas públicas del país

### Statement of Fixed Assets

We noted that the UNDP project "Fortalecimiento del Programa Nacional de Alimentación Escolar Qali Warma del Ministerio de Desarrollo e Inclusión Social (MIDIS) para mejorar la atención alimentaria de los niños y niñas de las instituciones educativas públicas del país" had no assets and accordingly a Statement of Fixed Assets was not produced.

Independent Auditor's Report to UNDP - Fortalecimiento del Programa Nacional de Alimentación Escolar Qali Warma del Ministerio de Desarrollo e Inclusión Social (MIDIS) para mejorar la atención alimentaria de los niños y niñas de las instituciones educativas públicas del país

### Statement of Cash

We noted that the UNDP project "Fortalecimiento del Programa Nacional de Alimentación Escolar Qali Warma del Ministerio de Desarrollo e Inclusión Social (MIDIS) para mejorar la atención alimentaria de los niños y niñas de las instituciones educativas públicas del país" did not have a dedicated bank account for the DIM project activities subject to audit and accordingly a Statement of Cash was not produced.

## MANAGEMENT LETTER

We have not raised any audit findings or recommendations as a result of our audit.

Mark Henderson Partner

BDO LLP 150 Aldersgate Street London EC1A 4AB

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5 July 2019



## **Annexes**

# Annex 1: Combined Delivery Report

Combined Delivery Report By Project

UN DIG UN Development Programme Report ID: unglcdrp

# Selection Criteria :

Business Unit: PER10
Period: Jan-Doc (2018)
Selected Project Id: 00008804
Selected Fund Code: ALL
Selected Dept. IDs: ALL
Selected Outputs: ALL

Page 1 of 4 Run Time: 12-02-2019 16:02:31

Outp	oetid: 00006804 Fortalecimiento Qali Warma ut#: 00105712 Fortalecimiento QW	5 <b>2</b> 1500   1500   1500   1500   1500   1500   1500   1500   1500   1500   1500   1500   1500   1500   1500   1500	Period : Impl. Partner : Location :	Jan-Dec (2018) 03663 PER-Ministerio de Desarrolk PNUD	9
		Govt Exp	UNDP Exp	UN Agencies Exp	Total Exp
Dept:	52201 (Peru - Central)			and the second s	TOTAL CAD
Fund	: 30071 (Programme Cost Sharing GOV1)				
	71635 - Travel - Other 74210 - Printing and Publications 75105 - Facilities & Admin - Implement 76125 - Realized Loss	0.00 0.00 0.00 0.00	600.65 5,329.81 237.22 0.00	0.00 0.00 0.00	600.65 5,329.81 237.22
Total f	or Fund 30071	0.00	6,167.68	0.00	0.00
	or Dept: 52201	0.00	6,167.68	0.00	6,167.68
Dept:	5220B (Peru - Poverty Reduction)			0.00	6,167.68
Fund:	30071 (Programme Cost Sharing GOV1)				
	61105 - Salaries - NP Staff 62105 - Dependency Allowance-NP Staff 62110 - Contrib John Staff Pension-NP 62115 - Contrib John Staff Pension-NP 62115 - Contrib to Med, Socins-NP Staff 62140 - Annual Leave Expense - NO 63530 - Contribution to EOS Benefits 63535 - Contribution to Security 63545 - Contribution to Security 63545 - Contribution to Training 63545 - Contribution to ICT 63560 - Contributions to MAIP 63555 - Contributions to MAIP 63555 - Contributions to Appendix D 64110 - Separations - NP Staff 64397 - Services to projects - CO staff 65115 - Contributions to ASHI Reserve 65135 - Payroll Mgt Cost Recovery ATLA 71305 - Local ConsultShort Term-Tech 71310 - Local ConsultShort Term-Supp 71360 - Local ConsultShort Term-Supp 71360 - Local ConsultShort Term-Supp 71415 - Contribution to Security 71415 - Contribution to Security SC 71610 - Travel Tickets-Local 71625 - Daily Subsistence Allow-Local 71630 - Shipment 71635 - Travei - Other 72105 - Svc Co-Construction & Engineer 72130 - Svc Co-Construction & Services 72136 - Svc Co-Social Svcs, Social Sci	0.00 0.00 0.00 0.00 0.00 0.00 0.00 0.0	52.058.46 1,575.74 10,784.65 3.774.23 1,460.27 1,952.17 2,212.50 208.22 780.86 52.06 1,691.89 130.16 1,041.17 20,000.00 5,049.67 134.47 211,750.05 200.06 370.35 102,551.70 88.58 3,765.08 7,466.64 17,831.06 392.00 0.00 0.00 67,504.73 1,007,728.00 15,320.08 383,572.01	0.00 0.00 0.00 0.00 0.00 0.00 0.00 0.0	52,058,46 1,575,74 10,784,85 3,774,25 1,460,27 1,952,17 2,212,50 208,22 780,88 52,06 1,091,89 130,16 1,041,17 20,630,90 5,049,67 134,47 211,750,05 200,08 370,35 102,551,70 88,58 3,765,08 7,486,84 17,831,06 392,00 -67,504,73 1,097,725,00 15,320,08 383,572,01

# UN Development Programme Report ID: unglodip

# Combined Dollvery Report By Project

Page 2 of 4 Run Time: 12-02-2019 16:02:31

er: 03863 PER-Ministerio de Desarrollo PNUO
UN Agençies Exp Total Exp
0.00 6,294,862.98 0.00 31,755.70 0.00 1,089.44 0.00 146.32 0.00 760.00 0.00 760.00 0.00 188,019.12 0.00 398.00 0.00 16,318.00 0.00 15,573.01 0.00 1,684.58 0.00 333,540.02 0.00 333,540.02 0.00 1,628.66 0.00 0 1,628.66 0.00 0 0 1,628.66 0.00 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0
0.00 8,673,200.89
0.00 8,673,200.89
0.00 8,679,368.67
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Mark Henderson Partner BDO LLP 150 Aldersgate Street London EC1A 4AB

5 July 2019

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REPRESENTANTE RESIDENTE ADJUNTO

\_ Date :

Date :

Signed By :

Signed By ;

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SANDRA NORMA CÁRDENAS RODRÍGUEZ Directora Nacional Provecto ID 095804 Combined Dalivery Raport By Project

UNI Development Programme Report ID: unglodrp

Selection Criteria;

Business Unit: PER10
Period: Jan-Dac (2018)
Selected Project Id: 00096904
Selected Fund Code: ALL
Selected Dept. IDs: ALL
Selected Outputs: ALL

Page 3 of 4 Run Time: 12-02-2019 16:02:31

Projectin; ALL Outpute: ALL		Period : Impl. Partner : Location :	Jan-Doc (2018)	
la distance	Govt Exp	UNDP Exp	UN Agencies Exp	Total Exp
52201 - Peru - Central 52208 - Peru - Powerty Reduction	0.00 0.00	6,167.68 6,873,200.89	0.00 0.00	6,167.88 8,673,200.89

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# Combined Delivery Report By Project

IIIC IIII UN Development Programme Report ID: unglodrp

Page 4 of 4 Run Time: 12-02-2019 16:02:33

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Selection Criteria	Funds Utilization	

Business Unit: PSR10
Period: Jan-Dec (2018)
Selected Project id: 00096804
Selected Fund Code: ALL
Selected Dept. (Ds: ALL
Selected Outputs: ALL

Project/Award: 00096804 Fortalecimiento Qali Warms - 2	Period: As at Dec 31, 2018
Output 6	UNDP AMOUNT
Undspreciated Fixed Assats	0.00
Unamortized Inlangible Assets	0.00
Inventory	0.00
Prepayments	0.00
Commitments	0.00
	0.00

#### FOR MORE INFORMATION:

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