UNITED NATIONS DEVELOPMENT PROGRAMME Office of Audit and Investigations



AUDIT

OF

UNDP KYRGYZSTAN

BORDER MANAGEMENT IN CENTRAL ASIA (Directly Implemented Project Nos. 59333, 59334, 63069, 63070, 63071, 63072, 63073, 63074, 79452, 79454, 79455, 79456, 79457 and 79458)

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Report on the audit of Border Management in Central Asia – BOMCA (Project IDs 59333, 59334, 63069, 63070, 63071, 63072, 63073, 63074, 79452, 79454, 79455, 79456, 79457 and 79458) Executive Summary

From 4 September to 2 November 2012, the Office of Audit and Investigations (OAI) of the United Nations Development Programme (UNDP), through Moore Stephens LLP, United Kingdom (the audit firm), conducted an audit of 14 Border Management in Central Asia projects (the Projects), which are directly implemented and managed by the UNDP Country Office in Kyrgyzstan (Project IDs 63069, 63070, 79452 and 79454), Kazakhstan (Project IDs 63071 and 79455), Tajikistan (Project IDs 59333, 63072 and 79456), Turkmenistan (Project IDs 59334, 63073 and 79457) and Uzbekistan (Project IDs 63074 and 79458) and coordinated on a regional level by the UNDP Country Office in Kyrgyzstan. The audit firm was under the general supervision of OAI in conformance with the *International Standards for the Professional Practice of Internal Auditing*.

The Project reported expenditure totalling \$3.4 million during the period from 1 January to 31 December 2011. The following donors contributed to the Project: European Union and UNDP.

Audit scope and objectives

The audit firm conducted a financial audit to express an opinion on whether the financial statements present fairly, in all material aspects, the Project's operations. The audit covered the Project's Statement of Expenditure (Combined Delivery Report) for the period from 1 January to 31 December 2011 and Statement of Assets as of 31 December 2011.

Audit results

Based on the audit report and corresponding management letter submitted by the audit firm, the results are summarized in the table below:

| | | Project Expenditure | | Project Assets | | Cash* | |
|--------------|---------|---------------------|-------------|----------------|----------------|-------------|----------------|
| | Project | Amount | | Amount | | Amount | |
| Country | ID | (in \$ '000) | Opinion | (in \$'000) | Opinion | (in \$'000) | Opinion |
| Kyrgyzstan | 63069 | 440 | Unqualified | 127 | Unqualified | - | Not applicable |
| Kyrgyzstan | 63070 | 128 | Unqualified | - | Not applicable | - | Not applicable |
| Kyrgyzstan | 79452 | 290 | Unqualified | - | Not applicable | - | Not applicable |
| Kyrgyzstan | 79454 | 252 | Unqualified | - | Not applicable | - | Not applicable |
| Kazakhstan | 63071 | 116 | Unqualified | - | Not applicable | - | Not applicable |
| Kazakhstan | 79455 | 239 | Unqualified | 52 | Unqualified | - | Not applicable |
| Tajikistan | 59333 | 20 | Unqualified | - | Not applicable | - | Not applicable |
| Tajikistan | 63072 | 461 | Unqualified | - | Not applicable | - | Not applicable |
| Tajikistan | 79456 | 277 | Unqualified | 92 | Unqualified | - | Not applicable |
| Turkmenistan | 59334 | 16 | Unqualified | - | Not applicable | - | Not applicable |
| Turkmenistan | 63073 | 214 | Unqualified | 38 | Unqualified | - | Not applicable |
| Turkmenistan | 79457 | 173 | Unqualified | - | Not applicable | - | Not applicable |
| Uzbekistan | 63074 | 528 | Unqualified | - | Not applicable | - | Not applicable |
| Uzbekistan | 79458 | 207 | Unqualified | 58 | Unqualified | - | Not applicable |

^{*} No separate bank accounts were held by the projects

Key issues and recommendations

The audit raised 12 issues and resulted in 12 recommendations, of which one (8 percent) was ranked high (critical) priority, meaning "Prompt action is required to ensure that UNDP is not exposed to high risks. Failure to take action could result in major negative consequences for UNDP and may affect the organization at the global level."

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Project Management (Project ID 63074: BOMCA Phase 7 in Uzbekistan) Construction work not transferred to the final beneficiary. Construction work was not transferred to the final beneficiary 17 months after the termination of the contract with the supplier. OAI recommends that partially completed work should be transferred to the final beneficiary and the project staff should ensure that all procedures are carried out in a timely manner.

Management's comments

The Resident Representatives in all five countries accepted all the recommendations and are in the process of implementing them.

Helge S. Osttveiten Director

Office of Audit and Investigations