## UNITED NATIONS DEVELOPMENT PROGRAMME Office of Audit and Investigations



**AUDIT** 

OF

#### UNDP PROGRAMME OF ASSISTANCE TO THE PALESTINIAN PEOPLE

CONSTRUCTION OF 300 HOUSING UNITS IN RAFAH (Directly Implemented Project No. 42831, Output No. 99288)

Report No. 1799

**Issue Date: 1 September 2017** 



# Report on the Audit of UNDP Programme of Assistance to the Palestinian People Construction of 300 Housing Units in Rafah (Project No. 42831, Output No. 99288) Executive Summary

The UNDP Office of Audit and Investigations (OAI), through Deloitte (the audit firm), from 6 June to 3 July 2017, conducted an audit of Construction of 300 Housing Units in Rafah, Project No. 42831, Output No. 99288 (the Project), which is directly implemented and managed by the UNDP Programme of Assistance to the Palestinian People (the Office). This was the first audit of the Project Output.

The audit firm conducted a financial audit to express an opinion on whether the financial statements present fairly, in all material aspects, the Project's operations. The audit covered the Project's Combined Delivery Report, which includes expenditure for the period from 1 January to 31 December 2016 and the accompanying Funds Utilization statement<sup>1</sup> as of 31 December 2016. The audit did not cover the Statement of Assets as no assets were held by the Project. In addition, the audit did not cover the Statement of Cash Position as no separate bank account was established and maintained for the Project.

The audit was conducted under the general supervision of OAI in conformance with the *International Standards* for the Professional Practice of Internal Auditing.

#### **Audit results**

Based on the audit report and corresponding management letter submitted by the audit firm, the results are summarized in the table below:

Project E	xpenditure
Amount (in \$ '000)	Opinion
27,245	Unqualified

The audit did not result in any recommendations.

#### **Management Comments**

Management comments and/or additional information provided have been incorporated into the report, where appropriate.

Brett Simpson Officer-in-Charge Office of Audit and Investigations

<sup>&</sup>lt;sup>1</sup> The Funds Utilization statement includes the balance, as at a given date, of five items: (a) outstanding advances received by the project; (b) depreciated fixed assets used at the project level; (c) inventory held at the project level; (d) prepayments made by the project; and (e) outstanding commitments held at the project level.

# Report on Financial Audit of Directly Implemented Project Managed by UNDP Programme of Assistance to the Palestinian People (PAPP)

**Construction of 300 Housing Units in Rafah** 

Project ID 00042831

Output ID 00099288

August 24, 2017

#### **Table of Contents**

Part I - Executive Summary	-
Audit objectives	1
Scope of Audit	1
PART II: Auditor's Report	2
INDEPENDENT AUDITOR'S REPORT ON STATEMENT OF EXPENSES	2



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#### Part I - Executive Summary

To: The Director of the Office of Audit and Investigations (OAI)

**United Nations Development Programme (UNDP)** 

#### Dear Sir/Madam;

This report represents the results of the financial audit conducted by Deloitte Haskins & Sells LLP (DHS) through Deloitte & Touche (ME) Palestine Office on the project ID 00042831 - Output ID 00099288 "Construction of 300 Housing Units in Rafah" - (the project), directly implemented by UNDP Programme of Assistance to the Palestinian People (PAPP) for the period from 1 January to 31 December 2016.

The audit was undertaken on behalf of UNDP, Office of Audit and Investigations (OAI) and mandated in accordance with the LTA ACP/8631/2014/04 signed between UNDP and Deloitte India on 31 July 2015.

We have issued audit opinions as summarized in the table below and as detailed in the next sections:

Statement of Expenses Unmodified

Statement of Fixed Assets Not applicable

Statement of Cash Position Not applicable

As a result of our audit, the audit didn't result on any findings.

#### Follow up on Previous Audit Report

No previous audit reports were issued on this output, accordingly no follow up procedures were performed.

Deloitte & Touche (M.E.)

Ramallah, Palestine

August 24, 2017



#### **Audit objectives**

The objective of the financial audit was to express an opinion on the project's financial statements which include:

- 1) Expressing an opinion on whether the expenses incurred by the project between 1 January to 31 December 2016 and the funds utilization as at 31 December 2016 were fairly presented in accordance with UNDP accounting policies and that the expenses incurred were: (i) in conformity with the approved project budgets; (ii) for the approved purposes of the project; (iii) in compliance with the relevant regulations and rules, policies and procedures of UNDP; and (iv) supported by properly approved vouchers and other supporting documents. The Combined Delivery Report (CDR) and the accompanying Funds Utilization statement are the mandatory and official statements upon which the audit opinion should be expressed. Other forms of statement of expenses that may be prepared by a project office are not accepted.
- 2) Expressing an opinion on whether the statement of fixed assets presents fairly the balance of assets of the UNDP Project as at 31 December 2016. This statement includes all assets available as at 31 December 2016 and not only those purchased in a given period. Where a DIM project does not have any assets or equipment, it will not be necessary to express such an opinion.
- 3) Expressing an opinion on whether the statement of cash held by the Project presents fairly, the cash and bank balance of UNDP Project as at 31 December 2016, only if a dedicated bank account was established specifically for the project.

The Financial Audit was conducted in accordance with the International Standards of Auditing (ISA), the 700 series.

#### **Scope of Audit**

The scope of the audit related to transactions concluded and recorded against the UNDP DIM project for the period 1 January to 31 December 2016. Per the TOR the scope of the audit did not include:

- Activities and expenses incurred or undertaken at the level of "responsible parties", unless the inclusion of these expenses is specifically required in the request for proposal; and
- Expenses processed and approved in locations outside the country such as UNDP Regional Centers and UNDP Headquarters and where the supporting documentation were not retained at the level of the UNDP country office.



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#### INDEPENDENT AUDITOR'S REPORT ON STATEMENT OF EXPENSES

To the Director of the Office of Audit and Investigations (OAI) United Nations Development Programme (UNDP)

#### **Unmodified Opinion**

We have audited the accompanying Combined Delivery Report (CDR), and the Funds Utilization Statement ("the statement") of the UNDP Project ID 00042831 "Construction of 300 Housing Units in Rafah" - Output ID 00099288 "Repair of Damaged Non-Refugee Homes and 3 Non -UNRWA schools in the Gaza" for the period from 1 January to 31 December 2016.

In our opinion, the accompanying Combined Delivery Report (CDR), and the Funds Utilization Statement presents fairly, in all material respects, the expenses of US\$ 27,245,087.06 incurred by the UNDP under project ID 00042831 "Construction of 300 Housing Units in Rafah" - Output ID 00099288 "Repair of Damaged Non-Refugee Homes and 3 Non -UNRWA schools in the Gaza" for the period from 1 January to 31 December 2016, in accordance with UNDP accounting policies, and were (i) in conformity with the approved project budgets; (ii) for the approved purposes of the project; (iii) in compliance with the relevant regulations and rules, policies and procedures of UNDP; and (iv) supported by properly approved vouchers and other supporting documents.

#### **Basis for Opinion**

We conducted our audit in accordance with International Standards on Auditing (ISAs). Our responsibilities under those provisions and standards are further described in the auditor's responsibilities for the audit of the CDR and Funds Utilization section of our report. We are independent of UNDP in accordance with the International Ethics Standards Board of Accountants' Code of Ethics for Professional Accountants (IESBA Code), and we have fulfilled our other ethical responsibilities in accordance with this code. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

#### **Management Responsibilities**

Management is responsible for the preparation of the CDR and Fund Utilization statement of the project, and for such internal control as management determines is necessary to enable the preparation of CDR and Fund Utilization statement that are free from material misstatement, whether due to fraud or error.

### Deloitte.

#### **Auditor's Responsibilities**

Our objectives are to obtain reasonable assurance about whether the CDR and Fund Utilization statement are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with ISAs will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these documents.

As part of an audit in accordance with ISA's, we exercise professional judgement and maintain professional skepticism throughout the audit.

We also,

- Identify and assess the risks of material misstatement of the CDR and Fund Utilization statement, whether due to fraud or error, design and perform audit procedures responsive to those risk, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting a material misstatement resulting from fraud is higher than the one resulting from error, as fraud may involve collusion, forgery, intentional omission, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the organization's internal control.

We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

Deloitte & Touche (M.E.)

Ramallah, Palestine

August 24, 2017



#### **Combined Delivery Report (CDR)**

Combined Delivery Report By Project

**UN Development Programme** ori ID: ungledre

Page 1 of 4 Run Time: 23-02-2017 13:02:04

Selection Critoria :

Business Unit: PAL10
Period: Jan-Dec (2016)
Selected Project id: ALL
Selected Penind Code: ALL
Selected Dept. 80s: ALL
Selected Dutputs: 00099268

Project Id: 00042831 PAL/ Construction of 300 Output #: 00099288 Repair of damaged Non-R		Period : Impl. Partner : Location :	Jan-Dec (2016) 02388 UNDP - PAPP	
	Govt Exp	UNDP Exp	UN Agencies Exp	Total Exp
Dopt: 70001 (PAPP - Central)				
Fund: 04950 (PAPP Core Programme)				
64398 - Direct Project Cost-Staff	0.00	0.00	0.00	0.00
71305 - Local ConsultSht Term-Tech	0.00	0.00	0.00	0.00
71405 - Service Contracts-Individuals	0.00	9,591,28	0.00	9.591.28
71410 - MAIP Premium SC	0.00	63.50	0.00	63.50
71415 - Contribution to Security SC	0.00	1,587,47	0.00	
71505 - UN Valunteers-Stipend & Allow	0.00	2,818.44	0.00	1,587.47
71520 - UNV-Language Allowance	0.00	146.68	0.00	2,818.44
71535 - UNV-Medical Insurance	0.00	231.74	0.00	146.68
71540 - UNV-Global Charges	0.00			231.74
71541 - UNVs-Contribution to security		109.76	0.00	109.76
71550 - UNV-Resettlement Allowance	0.00	176.16	0.00	176.16
71590 - UNV Development Effectiveness	0.00	234.88	0.00	234.88
71390 - ONV Development Electiveness	0.00	955.56	0.00	955.56
72425 - Mobile Telephone Charges	0.00	1,396.28	0.00	1,396.28
72505 - Stationery & other Office Supp	0.00	835.11	0.00	835.11
73405 - Rental & Maint-Other Office Eq	0.00	425.53	0.00	425.53
74598 - Direct Project Costs - GOE	0.00	0.00	0.00	0.00
otal for Fund 04950	0.00	18,572.39	0.00	16,572.39
und: 30000 (PROGRAMME COST SHARING)				
64398 - Direct Project Cost-Staff	0.00	0.00	0.00	0.00
71305 - Local ConsultSht Term-Tech	0.00	189,268.00	0.00	189.268.00
71360 - Local Consult-Security	0.00	3,150.00	0.00	3,150.00
71405 - Service Contracts-Individuals	0.00	46,266.03	0.00	46,266.03
71410 - MAIP Premium SC	0.00	60.62	0.00	60.62
71415 - Contribution to Security SC	0.00	1,515.45	0.00	1,515,45
72105 - Svc Co-Construction & Engineer	0.00	3,028,149.94	0.00	
72170 - Svc Co-Humanitarian Aid & Roll	0.00	23,035,337.83	0.00	3,028,149.94
72425 - Mobile Telephone Charges	0.00	389.91	0.00	23,035,337.83
73405 - Rental & Maint-Other Office Eq	0.00	1,673.49	0.00	389.91
74598 - Direct Project Costs - GOE	0.00	0.00		1,673.49
75105 - Facilities & Admin - Implement	0.00	920,703,40	0.00	0.00
	0.00	320,703.40	0.00	920,703.40
otal for Fund 30000	0.00	27,226,514.67	0.00	27,226,514.67
otal for Dept : 70001	0.00	27,245,087.06	0.00	27,245,087.06
otal for Output: 00099288	0.00	27.245.087.06	0.00	27,245,087.06

Ramey Mader project Managor Iman Al Hussein: Program Specialist

Certified Public Accountants Ramallah - Palestine

Combined Delivery Report By Project

DP UN Development Programme Report ID: unglodge

Selection Criteria:

Business Unit: PAL10
Period: Jan-Doc (2016)
Selected Project Id: ALL
Selected Fund Code: ALL
Selected Dopt. IDs: ALL
Selected Outputs: 00099288

70001 - PAPP - Central

Deloitte & Touche (M.E.)

Certified Public Accountants

Ramallah - Palestine

Page 3 of 4 Run Time: 23-02-2017 13:02:06

27,245.0B7.06

Project Id: ALL Output #: ALL		Period : Impl. Partner : Location :	Jan-Dec (2016)	
	Govt Exp	UNDP Exp	UN Agencies Exp	Total Exp

0.00 27,245,087.06

0.00

Ramzy Unader project Manager 22 23-2-2017
Iman Al Hussein: Program Specialist 25/2/12/2

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#### Combined Delivery Report By Project

UN
DE UN Development Programme
Report ID: unglocke

Page 2 of 4 Run Time: 23-02-2017 13:02:04

Project Id: 00042831 PAL/ Construction of 300 Housi	Period:	Jan-Dec (2016)	STATE SETEMBER STATE
Output #: 00099288 Repair of damaged Non-Refugee	Impl. Partner: Location:	02368 UNDP - PAPP	
Govt Exp	UNDP Exp	UN Agencies Exp	Total Exp

Project Total : 0.00 27,245,087.05 0.00 27,245,087.05

Ramzy Muder project Manager = 23-2-2017 I man Al Hussen: Prog Specialist # 23/2/2012

Deloitte & Touche (M.E.)
Certified Public Accountants
Certified Public Accountants
Ramallah - Palestine
Ramallah - Palestine



#### Combined Delivery Report By Project

UN Development Programme Report ID: unglcdrp

Page 4 of 4 Run Time: 23+02-2017 13:02:08

THE PERSON NAMED IN COLUMN TWO IS NOT THE OWNER.		
	Funds Utilization	
Selection Criteria :		HARRING BALLIFONNE
Business Unit: PAL10		

Period: Jan-Dec (2016)
Selected Project Id: ALL
Selected Pund Code: ALL
Selected Dept. IDs: ALL
Selected Outputs: 00099288

Cartified Public Accountants
Ramallah - Palestine

Project/Award: 00042831 PAL/ Construction of 300 Housi	Period : As at Dec 31, 2016
Output # 00099288 Impl. Partner :02388 UNDP - PAPP	UNDP AMOUNT
Outstanding NEX advances	0.00
Undepreciated Fixed Assets	0.00
Inventory	0.00
Prepayments	0.00
Commitments	0.00

Ramzy Muder project Manager 23-2-2017
Ima Al Hussein: Program Specialist 5 13/2/21A

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