

**UNITED NATIONS DEVELOPMENT PROGRAMME**  
**Office of Audit and Investigations**



*Empowered lives.  
Resilient nations.*

**AUDIT**

**OF**

**UNDP SYRIAN ARAB REPUBLIC**

**REPARATION AND RESTORING**  
**(Directly Implemented Project No. 94474, Output No. 98582)**

**Report No. 1951**  
**Issue Date: 10 July 2018**

**Report on the Audit of UNDP Syrian Arab Republic  
Reparation and Restoring (Project No. 94474, Output No. 98582)  
Executive Summary**

The UNDP Office of Audit and Investigations (OAI), through Talal Abu-Ghazaleh & Co. (the audit firm), from 27 April to 21 May 2018, conducted an audit of Reparation and Restoring, Project No. 94474, Output No. 98582 (the Project), which is directly implemented and managed by the UNDP Country Office in the Syrian Arab Republic (the Office). This was the first audit of the Project.

The audit firm conducted a financial audit to express an opinion on whether the financial statements present fairly, in all material aspects, the Project's operations. The audit covered the Project's Combined Delivery Report, which included expenses for the period from 1 January to 31 December 2017 and the accompanying Funds Utilization statement<sup>1</sup> as of 31 December 2017. The audit did not cover the Statement of Assets as no assets were held by the Project. In addition, the audit did not cover the Statement of Cash Position as no separate bank account was established and maintained for the Project.

The audit was conducted under the general supervision of OAI in conformance with the *International Standards for the Professional Practice of Internal Auditing*.

**Audit results**

Based on the audit reports submitted by the audit firm, the results are summarized in the table below:

Project Expenses	
Amount (in \$ '000)	Opinion
3,460	Unmodified*

*\*Unmodified – unqualified or clean opinion*

The audit did not result in any recommendations.

At the time this audit report was being issued, OAI was investigating complaints relating to parties involved with the Project.

<sup>1</sup> The Funds Utilization statement includes the balance, as at a given date, of five items: (a) outstanding advances received by the project; (b) undepreciated fixed assets used at the project level; (c) inventory held at the project level; (d) prepayments made by the project; and (e) outstanding commitments held at the project level.

### **Management comments and action plan**

Management comments and/or additional information provided have been incorporated into the report, where appropriate.

Helge S. Osttveiten  
Director  
Office of Audit and Investigations

**United Nations Development Programme**

**Financial Audit of Directly Implemented Project managed by  
UNDP Country Office in Syria**

**“Reparation and Restoring”  
Project ID 94474 - Output ID 98582  
For the Year Ended 31 December 2017**

**1 July 2018**

**Talal Abu – Ghazaleh & Co.**

**"Certified Public Accountants"**



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## 1. PART I – EXECUTIVE SUMMARY

### 1.1. Executive Summary:

This report represents the results of the financial audit conducted by Talal Abu –Ghazaleh & Co. of the project ID 94474 – output ID 98582 “Reparation and Restoring” (the project), directly implemented by UNDP Country Office in Syria for the period from 1 January to 31 December 2017.

The audit was undertaken on behalf of UNDP, Office of Audit and Investigations (OAI) and mandated in accordance with the Contract for Professional Services signed between UNDP and Talal Abu – Ghazaleh & Co. on 29 March 2018.

#### Audit opinions:

The following is the summary of the audit opinions provided:

Report on	Type of opinion	Note
Financial Position	Unmodified	
Statement of Fixed Assets	Not applicable	There are no fixed assets or equipment, therefore, no audit opinion to be provided on the statement of fixed assets.
Statement of Cash Position	Not applicable	There was no separate bank account for the project under audit therefore, no audit opinion to be provided on the Statement of Cash Position.

#### – Audit findings:

No findings have been identified as a result of our audit.

#### – Follow-up on Previous year’s audit recommendations:

The output ID 98582 was not audited in the previous years. Accordingly no follow up procedures were performed.

Sincerely yours,

**Jamal Milhem, CPA**  
**Certified Accountant License # (100/98)**

**Talal Abu –Ghazaleh & Co.**  
**License No. 251/1997**  
**Ramallah – Palestine, 1 July 2018**

## **1.2. Audit objectives**

- A. The objective of the financial audit is to express an opinion on the project's financial position which includes:
- 1) Expressing an opinion on whether the expenses incurred by the Project from 1 January to 31 December 2017 and the funds utilization, the accounts receivable and the accounts payable as at 31 December 2017 were fairly presented in accordance with UNDP accounting policies and that the expenses incurred were: (i) in conformity with the approved project budgets; (ii) for the approved purposes of the project; (iii) in compliance with the relevant regulations and rules, policies and procedures of UNDP; and (iv) supported by properly approved vouchers and other supporting documents. The Combined Delivery Report (CDR) and the accompanying Funds Utilization statement are the mandatory and official statements upon which the audit opinion should be expressed. Other forms of statement of expenses that may be prepared by a project office are not accepted.
  - 2) Expressing an opinion on whether the statement of fixed assets, at net book value, presents fairly the balance of depreciated assets of the UNDP Project as at 31 December 2017. This statement should include all assets available as at 31 December 2017 and not only those purchased in the period under audit. Where a DIM project does not have any assets or equipment it will not be necessary to express such an opinion; and
  - 3) Expressing an opinion on whether the statement of cash held by the Project presents fairly the cash and bank balance of UNDP Project as at 31 December 2017. Disbursements made against directly implemented project, DIM projects are usually financed from the regular country office bank accounts. Exceptionally, a dedicated bank account may be opened and used solely for the cash transactions of a DIM project, e.g. if the project is in a remote location. It is required to express an opinion on the Statement of Cash only where a dedicated bank accounts for the DIM project has been established. In cases where the cash transactions of the audited DIM project are made through the country office bank accounts, this type of opinion is not required.
- B. Providing the progress made in implementing the recommendations raised in a previous year audit report (if any).

The financial audit was conducted in accordance with the International Standards on Auditing (ISA) the 700 series.

### **1.3. Scope of Audit:**

The scope of the audit relates only to transactions concluded and recorded against the UNDP DIM project for the period from 1 January to 31 December 2017.

The scope of the audit did not include:

- Activities and expenses incurred or undertaken at the level of “responsible parties”; and
- Expenses processed and approved in locations outside the country such as UNDP Regional Centers and UNDP Headquarters and where the supporting documentation is not retained at the level of the UNDP country office.



## 2. PART II – FINANCIAL AUDIT REPORTS

### 2.1. Auditor's Report on Financial Position

**Independent Auditor's Report on the Project Financial Position  
Of UNDP DIM Project ID 94474 - Output ID 98582  
"Reparation and Restoring"**

**To the Director of the Office of Audit and Investigations (OAI)  
United Nations Development Programme (UNDP)**

We have audited the financial position of the UNDP project ID 94474 - output ID 98582 "Reparation and Restoring", for the period from 1 January to 31 December 2017, which include: (a) the accompanying Combined Delivery Report (CDR); (b) the Funds Utilization statement (the statement); and (c) the project- related accounts receivable and accounts payable.

### Unmodified Opinion

In our opinion, the attached Combined Delivery Report (CDR) and Funds Utilization statement present fairly, in all material respects, the expenses of USD 3,459,683.16 directly incurred by UNDP Country Office in Syria and charged to the project ID 94474 – output ID 98582 for the period from 1 January to 31 December 2017 in accordance with UNDP accounting policies and were: (i) in conformity with the approved project budgets; (ii) for the approved purposes of the project; (iii) in compliance with the relevant regulations and rules, policies and procedures of UNDP; and (iv) supported by properly approved vouchers and other supporting documents.

### Basis for opinion

We conducted our audit in accordance with International Standards on Auditing (ISAs). Our responsibilities under those provisions and standards are further described in the auditor's responsibilities for the audit of the CDR and Funds Utilization section of our report. We are independent of UNDP in accordance with the International Ethics Standards Board of Accountants' Code of Ethics for Professional Accountants (IESBA Code), and we have fulfilled our other ethical responsibilities in accordance with this code.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

## **Management's Responsibilities**

Management is responsible for the preparation and fair presentation of the of the CDR and the Funds Utilization statement of the project and for such internal control as management determines is necessary to enable the preparation of a CDR and Funds Utilization statement that is free from material misstatement, whether due to fraud or error.

## **Auditor's Responsibilities for the audit**

Our objectives are to obtain reasonable assurance about whether the CDR and the Funds Utilization statement are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with ISAs will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these documents.

As part of an audit in accordance with ISAs, we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the CDR and Funds Utilization statement, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the organization's internal control.

We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

**Jamal Milhem, CPA**

**Certified Accountant License # (100/98)**

**Talal Abu-Ghazaleh & Co.**

**License No. 251/1997**

**Ramallah – Palestine, 1 July 2018**



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Run Time: 22-05-2018 08:05:36

Business Unit : SYR10  
Period : Jan-Dec (2017)  
Selected Project Id : ALL  
Selected Fund Code : ALL  
Selected Dept. IDs : ALL  
Selected Outputs : 00098582

Project Id : 00094474 Basic and Social Services & In	Period :	Jan-Dec (2017)
Output # : 00098582 Reparation & Restoring	Impl. Partner :	99999 UNDP
	Location :	Project Building

Dept: 47203 (Syria - Crisis Prev & Rcvry)

Fund : 30000 (PROGRAMME COST SHARING)

64397 - Services to projects -CO staff	0.00	29,477.79	0.00	29,477.79
71305 - Local Consult-Sht Term-Tech	0.00	15,000.00	0.00	15,000.00
71360 - Local Consult-Security	0.00	937.50	0.00	937.50
71405 - Service Contracts-Individuals	0.00	107,610.08	0.00	107,610.08
71605 - Travel Tickets-International	0.00	865.00	0.00	865.00
71635 - Travel - Other	0.00	3,453.44	0.00	3,453.44
72105 - Svc Co-Construction & Engineer	0.00	499.84	0.00	499.84
72160 - Svc Co-Construction & Health Serv	0.00	1,567,038.58	0.00	1,567,038.58
72215 - Transportation Equipment	0.00	12,732.00	0.00	12,732.00
72310 - Minerals,Mining & Metal Prdcts	0.00	98,432.50	0.00	98,432.50
72315 - Food & Textile Products	0.00	126.25	0.00	126.25
72399 - Other Materials and Goods	0.00	555,874.08	0.00	555,874.08
72402 - Building Maintenance	0.00	701,682.56	0.00	701,682.56
72505 - Stationery & other Office Supp	0.00	1,707.68	0.00	1,707.68
73105 - Rent	0.00	582.69	0.00	582.69
73406 - Maintenance of Equipment	0.00	7,447.05	0.00	7,447.05
74115 - Legal Fees	0.00	5,760.71	0.00	5,760.71
74210 - Printing and Publications	0.00	233.08	0.00	233.08
74215 - Promotional Materials and Dist	0.00	26,974.41	0.00	26,974.41
74505 - Insurance	0.00	3,596.02	0.00	3,596.02
74596 - Services to projects -GOE	0.00	8,877.85	0.00	8,877.85
74725 - Other L.T.S.H	0.00	3,258.51	0.00	3,258.51
75105 - Facilities & Admin - Implement	0.00	252,173.39	0.00	252,173.39
76125 - Realized Loss	0.00	55,361.20	0.00	55,361.20
76135 - Realized Gain	0.00	- 19.05	0.00	- 19.05

Total for Fund 30000	0.00	3,459,683.16	0.00	3,459,683.16
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Total for Dept :	47203	0.00	3,459,683.16	0.00	3,459,683.16
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Total for Output : 00098582	0.00	3,459,683.16	0.00	3,459,683.16
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<b>Project Total :</b>	<b>0.00</b>	<b>3,459,683.16</b>	<b>0.00</b>	<b>3,459,683.16</b>
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Signed By: Hayan Sallou Portfolio Manager 23. May. 2018  
Signed By: David Acordiano Country Director





UN Development Programme  
Report ID: ungldrp

**Combined Delivery Report By Project**

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Run Time: 22-05-2018 08:05:36

**Selection Criteria :**

Business Unit : SYR10  
Period : Jan-Dec (2017)  
Selected Project Id : ALL  
Selected Fund Code : ALL  
Selected Dept. IDs : ALL  
Selected Outputs : 00098582

Project Id : ALL		Period : Jan-Dec (2017)		
Output # : ALL		Impl. Partner : Location :		
	Govt Exp	UNDP Exp	UN Agencies Exp	Total Exp
47203 - Syria - Crisis Prev & Rcvry	0.00	3,459,683.16	0.00	3,459,683.16





UN Development Programme  
Report ID: unglcdrp

Combined Delivery Report By Project

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Run Time: 22-05-2018 08:05:38

Funds Utilization

Selection Criteria :

Business Unit : SYR10  
Period : Jan-Dec (2017)  
Selected Project Id : ALL  
Selected Fund Code : ALL  
Selected Dept. IDs : ALL  
Selected Outputs : 00098582

Project/Award: 00094474	Basic and Social Services & In	Period : As at Dec 31, 2017
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Output #	00098582	Impl. Partner :99999 UNDP	UNDP AMOUNT
Outstanding NEX advances			0.00
Undepreciated Fixed Assets			0.00
Unamortized Intangible Assets			0.00
Inventory			0.00
Prepayments			0.00
Commitments			882,630.87

