# **UNITED NATIONS DEVELOPMENT PROGRAMME**Office of Audit and Investigations



**AUDIT** 

OF

UNDP PROGRAMME OF ASSISTANCE TO THE PALESTINIAN PEOPLE

ECONOMIC STIMULUS AND SUPPORT TO VULNERABLE HOUSEHOLDS IN GAZA THROUGH CASH FOR WORK

(Directly Implemented Project No. 116171, Output No. 113424)

Report No. 2254

Issue Date: 17 August 2020



# Report on the Audit of UNDP Programme of Assistance to the Palestinian People (PAPP) Economic Stimulus and Support to Vulnerable Households in Gaza through Cash for Work (Project No. 116171, Output No. 113424) Executive Summary

The UNDP Office of Audit and Investigations (OAI), through Talal Abu-Ghazaleh & Co. (the audit firm), from 7 to 29 June 2020, conducted an audit of Economic Stimulus and Support to Vulnerable Households in Gaza through Cash for Work (Project No. 116171, Output No. 113424) (the Project), which is directly implemented and managed by the UNDP Programme of Assistance to the Palestinian People (the Office). This was the first audit of the Project.

The audit firm conducted a financial audit, in accordance with the International Standards of Auditing (ISA), the 700 series, to express an opinion on whether the financial statements present fairly, in all material aspects, the Project's operations. The audit covered the Project's Combined Delivery Report, which includes expenses for the period from 1 January to 31 December 2019 and the accompanying Funds Utilization statement<sup>1</sup> as of 31 December 2019. The audit did not cover the Statement of Assets as no assets were held by the Project. In addition, the audit did not cover the Statement of Cash as no separate bank account was established and maintained for the Project.

The audit was conducted under the general supervision of OAI in conformance with the *International Standards for the Professional Practice of Internal Auditina*.

#### **Audit results**

Based on the audit report and corresponding management letter submitted by the audit firm, the results are summarized in the table below:

Project Expenses				
Amount (in \$ '000)	Opinion			
6,967	Unmodified			

The audit did not result in any recommendations.

#### Management comments and action plan

Comments and/or additional information provided have been incorporated into the report, where appropriate.

Helge S. Osttveiten
Director
Office of Audit and Investigations

<sup>&</sup>lt;sup>1</sup> The Funds Utilization statement includes the balance, as at a given date, of five items: (a) outstanding advances received by the project; (b) undepreciated fixed assets used at the project level; (c) inventory held at the project level; (d) prepayments made by the project; and (e) outstanding commitments held at the project level.

## **United Nations Development Programme**

Financial Audit of Directly Implemented Project Managed by UNDP Programme of Assistance to the Palestinian People (PAPP)

"Economic Stimulus and Support to Vulnerable Households in Gaza through Cash for Work" (Project ID 116171 – Output ID 113424)

For the Period from 1 January 2019 to 31 December 2019

5 August 2020

Talal Abu-Ghazaleh & Co.
Member of Talal Abu Ghazaleh & Co. International, TAGI
Certified Public Accountants



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**Global Company for Auditing and Accounting** 

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#### 1. PART I – EXECUTIVE SUMMARY

#### 1.1. Executive Summary:

This report represents the results of the financial audit conducted by Talal Abu – Ghazaleh & Co. on the project ID 116171- output ID 113424 "Economic Stimulus and Support to Vulnerable Households in Gaza through Cash for Work" (the project), directly implemented by UNDP Programme of Assistance to the Palestinian People (PAPP) for the period from 1 January to 31 December 2019.

The audit was undertaken on behalf of UNDP, Office of Audit and Investigations (OAI) and mandated in accordance with the Contract for Professional Services signed between UNDP and Talal Abu -Ghazaleh & Co on 20 April 2020.

## **Audit Opinions:**

The following is the summary of the audit opinions provided:

Report on	Type of opinion	Note
Financial Position	Unmodified	
Statement of Fixed Assets	Not applicable	There are no fixed assets or equipment therefore, no audit opinion is provided on a Statement of fixed assets.
Statement of Cash	Not applicable	There was no a separate bank account for the project under audit therefore, no audit opinion is provided on a Statement of Cash.

#### **Audit Findings:**

There were no reportable findings with medium or high priority rating consequently we do not issue a management letter.

#### Follow-up of Previous Year Audit Recommendations:

The project ID 116171 – Output 113424 "Economic Stimulus and Support to Vulnerable Households in Gaza through Cash for Work" was not audited in prior years.

Sincerely yours,

Jamal Milhem, CPA

Certified Accountant License # (100/98)

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Ramallah - Palestine, 5 August 2020

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فاكسى: ٩٧٠ ٢٢٩ ٨٨ ٢١٩+ ص ب: ١١١٠ رام الله، الضفة الغربية، فلسطين

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#### 1.2. Audit Objectives

- A. The objective of the financial audit is to express an opinion on the project's financial position which includes:
- 1) Expressing an opinion on whether the financial expenses incurred by the Project from 1 January to 31 December 2019 and the funds utilization statement, the accounts receivable and the accounts payable as at 31 December 2019 were fairly presented in accordance with UNDP accounting policies and that the expenses incurred were: (i) in conformity with the approved project budgets; (ii) for the approved purposes of the project; (iii) in compliance with the relevant regulations and rules, policies and procedures of UNDP; and (iv) supported by properly approved vouchers and other supporting documents.
- 2) Expressing an opinion on whether the statement of fixed assets, at net book value, presents fairly the balance of depreciated assets of the UNDP Project as at 31 December 2019. This statement should include all assets available as 31 December 2019 and not only those purchased in the period under audit. Where a DIM project does not have any assets or equipment it will not be necessary to express such an opinion, and
- 3) Expressing an opinion on whether the statement of cash held by the Project presents fairly the cash and bank balance of UNDP Project as at 31 December 2019. It is required to express an opinion on the Statement of Cash only where a dedicated bank accounts for the DIM project has been established. In cases where the cash transactions of the audited DIM project are made through the country office bank accounts, this type of opinion is not required.
- B. As applicable, Providing the progress made in implementing the recommendations raised in a previous year audit report.

The financial audit was conducted in accordance with the International Standards on Auditing (ISA), the 700 series.

#### 1.3. Scope of Audit:

The scope of the audit relates only to transactions concluded and recorded against the UNDP DIM project for the period from 1 January 2019 to 31 December 2019.

The scope of the audit did not include:

- Activities and expenses incurred or undertaken at the level of "responsible parties", unless the inclusion of these expenses is specifically required in the request for proposal.
- Expenses processed and approved in locations outside the country such as UNDP Regional Centers and UNDP Headquarters and where the supporting documentation is not retained at the level of the UNDP office.

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#### 2. PART II – FINANCIAL AUDIT REPORTS

#### 2.1. Auditor's Report on Financial Position

**Independent Auditor's Report on the Project Financial Position** of UNDP DIM Project ID 116171 - Output ID 113424 "Economic Stimulus and Support to Vulnerable Households in Gaza through Cash for Work"

# To the Director of the Office of Audit and Investigations (OAI) **United Nations Development Programme (UNDP)**

We have audited the financial position of the UNDP project ID 116171 – output ID 113424 "Economic Stimulus and Support to Vulnerable Households in Gaza through Cash for Work", for the period from 1 January to 31 December 2019, which include: (a) the accompanying Combined Delivery Report (CDR); (b) the Funds Utilization Statement (the statement); and (c) the project – related accounts receivable and accounts payable.

#### **Unmodified Opinion**

In our opinion, the attached Combined Delivery Report (CDR) and Funds Utilization Statement present fairly, in all material respects, the expenses of US\$ 6,966,989.80 directly incurred by UNDP PAPP and charged to the project ID 116171 - output ID 113424 for the period from 1 January to 31 December 2019 in accordance with UNDP accounting policies and were: (i) in conformity with the approved project budgets; (ii) for the approved purposes of the project; (iii) in compliance with the relevant regulations and rules, policies and procedures of UNDP; and (iv) supported by properly approved vouchers and other supporting documents.

#### **Basis for Opinion**

We conducted our audit in accordance with International Standards on Auditing (ISAs). Our responsibilities under those provisions and standards are further described in the auditor's responsibilities for the audit of the CDR and Funds Utilization section of our report. We are independent of UNDP in accordance with the International Ethics Standards Board of Accountants' Code of Ethics for Professional Accountants (IESBA Code), and we have fulfilled our other ethical responsibilities in accordance with this code.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

# Management's Responsibilities

Management is responsible for the preparation of the CDR and the Funds Utilization statement of the project and for such internal control as management determines is necessary to enable the preparation of a CDR and Funds Utilization statement that is free from material misstatement, whether due to fraud or error.

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#### **Auditor's Responsibilities**

Our objectives are to obtain reasonable assurance about whether the CDR and the Funds Utilization statement are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion.

Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with ISAs will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these documents.

As part of an audit in accordance with ISAs, we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the CDR and Funds Utilization statement, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the organization's internal control.

We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

Jamal Milhem, CPA

Certified Accountant License #(100/98)

Talal Abu -Ghazaleh & Co.

License No. 251/1997

Ramallah – Palestine, 30 June 2020



#### 2.2 Combined Delivery Report (CDR) and Funds Utilization Statement

# "Economic Stimulus and Support to Vulnerable Households in Gaza through Cash for Work" (Project ID 116171 - Output ID 113424)

for the period from 1 January to 31 December 2019

Combined Delivery Report By Project

Page 1 of 3 Run Time: 27-02-2020 12:02:09

#### election Criteria:

usiness Unit : PAL10
eriod : Jan-Dec (2019)
elected Project Id : ALL
elected Fund Code : ALL
elected Dept. IDs : ALL
elected Outputs : 00113424

Project Id: 00116171 Economic Stimulus in Gaz Output #: 00113424 Economic Stimulus in Gaz	a thro a thro	Period : Impl. Partner : Location :	Jan-Dec (2019) 02388 UNDP - PAPP UNDP PAPP	
Languagement	Govt Exp	UNDP Exp	UN Agencies Exp	Total Exp
Dept: 70001 (PAPP - Central)				
fund: 04950 (PAPP Core Programme)				
71405 - Service Contracts-Individuals 71410 - MAIP Premium SC 71415 - Contribution to Security SC	0.00 0.00 0.00	60,986.59 31.89 3,923.52	0.00 0.00 0.00	60,986.59 31.89 3,923.52
Total for Fund 04950	0.00	64,942.00	0.00	64,942.00
und: 30000 (PROGRAMME COST SHARING)				
72120 - Svc Co-Trade and Business Serv 72399 - Other Materials and Goods 72605 - Grants to Instit & other Benef 74596 - Services to projects - GOE 75105 - Facilities & Admin - Implement	0.00 0.00 0.00 0.00 0.00	6,160,000.00 0,00 230,563.00 222.00 511,262.80	0.00 0.00 0.00 0.00 0.00	5,160,000.00 0.00 230,563.00 222.00 511,262.80
otal for Fund 30000	0.00	6,902,047.80	0.00	6,902,047.80
otal for Dept : 70001	0.00	6,966,989.80	0.00	6,966,989.80
Total for Output: 00113424	0.00	6,966,989.80	0.00	6,956,989.80
Project Total :	0.00	6,966,989.80	0.00	6,966,989.80

Initiated for identification purposes only

#### Combined Delivery Report By Project

UN Development Programme

eport ID: unglcdrp

Page 2 of 3

Run Time: 27-02-2020 12:02:09

election Criteria:

Project Id: ALL Output #: ALL

usiness Unit: PAL10

eriod : Jan-Dec (2019)
elected Project Id : ALL
elected Fund Code : ALL
elected Dept. IDs : ALL
elected Outputs : 00113424

Period : Jan-Dec (2019)

Period : Impl. Partner : Location :

**UNDP Exp** 

UN Agencies Exp Total Exp

70001 - PAPP - Central

0.00 6,966,989.80

Govt Exp

0.00

6,966,989.80

#### Combined Delivery Report By Project

IN IP UN Development Programme

eport ID: unglcdrp

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Run Time: 27-02-2020 12:02:13

#### **Funds Utilization**

#### election Criteria:

usiness Unit: PAL10
eriod: Jan-Dec (2019)
elected Project Id: ALL
elected Fund Code: ALL

elected Dept. iDs : ALL
elected Outputs : 00113424

No Data found for the Selection Criteria